

Message Text

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ACTION IO-10

INFO OCT-01 AF-06 EUR-12 ISO-00 CU-02 AGR-05 ERDA-05 SR-02

ORM-01 HEW-02 DOTE-00 SP-02 AID-05 EB-07 NSC-05

CIEP-01 TRSE-00 SS-15 STR-04 OMB-01 CEA-01 CIAE-00

COME-00 FRB-03 INR-07 NSAE-00 XMB-02 OPIC-03 LAB-04

SIL-01 L-02 H-02 ABF-01 DODE-00 PA-01 USIA-06 PRS-01

INT-05 DIWY-01 /126 W

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R 210845Z APR 75

FM AMEMBASSY KIGALI

TO SECSTATE WASHDC 3461

INFO USMISSION USUN NEW YORK

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PARIS FOR UNESCO

ROME FOR FODAG

VIENNA FOR IAEA AND UNIDO

MONTREAL FOR ICAO

E.O. 11652: N/A

TAGS: EAID, UNDP, RW

SUBJECT: CERP 008: EVALUATION OF UN ASSISTANCE PROGRAMS

REF: STATE 64907

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1. BEGIN SUMMARY: UNDP CONTINUES EXERT MAJOR POSITIVE IMPACT ON DEVELOPMENT ASSISTANCE RWANDA. PROGRAMS IN MOST CASES COMPLEMENT THOSE OF OTHER DONORS. UNDP RESREP, WHILE GROWING IN JOB, STILL PERFORMS BELOW OPTIMUM LEVELS. END SUMMARY.

2. ROLE OF UNDP: UNDP RESREP LOOKED ON BY GOR AND OTHER DONORS AS COORDINATOR ALL UN PROGRAMS WITH EXCEPTION WHO AND UNHCR WHO REPRESENTED SEPARATELY. RESREP RELATIONSHIP GOR, WHILE CLOSER THAN REPORTED LAST YEAR, IS STILL LESS EFFECTIVE THAN DESIRED. ADMINISTRATIVE STAFF HAS BEEN INCREASED RECENTLY WITH RESULTING APPEARANCE TOP HEAVY AND BUREAUCRATIC ADMINISTRATION. UNDP/IBRD UNDERTAKINGS ARE COORDINATED E.G. BANK-FINANCED ROAD CONSTRUCTION RWANDA BEING COMPLEMENTED BY UNDP-FINANCED ROAD MAINTENANCE PROJECT. UNICEF HAS NO OFFICE RWANDA BUT DOES FUND ANNUAL CONFERENCE ON PUBLIC HEALTH AND SCHOOL FOR TRAINING NUTRITIONAL WORKERS AR RUHENGRI. UNICEF REP FROM NAIROBI PARTICIPATES COUNTRY PROGRAMMING EXERCISE.

3. COORDINATION EXTERNAL TECHNICAL ASSISTANCE: AT PRESENT NO MECHANISM EXISTS FOR COORDINATION TECHNICAL ASSISTANCE. DONOR ROUND TABLE HELD 1972 AND SEVERAL DONORS, PARTICULARLY USG, HAVE REQUESTED FOR FURTHER SESSION. AFTER REPEATED REQUESTS, UNDP RESREP APPROACHED GOR AND WAS INFORMED THAT RWANDANS WOULD OPPOSE CONVENING NEW DONOR ROUND TABLE UNTIL PUBLICATION NEW DEVELOPMENT PLAN. IT LIKELY THEREFORE THAT ROUND TABLE COULD NOT BE CONVENED BEFORE LATE 1975. SINGLE EXCEPTION LACK OF COORDINATION IS UNDP ROLE IN CURRENT EMERGENCY FOOD RELIEF EXERCISE. RESREP AND WFP REP (AFTER PRODDING FROM EMB) HAVE DISPLAYED EXCELLENT AND EFFECTIVE LEADERSHIP IN COORDINATION ROLE. IT DOUBTFUL THAT RELIEF OPERATION INVOLVING SHIPMENT OVER 20,000 TONS FOOD COMMODITIES COULD HAVE BEEN EFFECTED WITH SAME DEGREE SUCCESS WITHOUT THEIR ASSISTANCE. RESREP HAS CHAIRED MONTHLY DONOR MEETINGS AND BEEN INSTRUMENTAL IN FACILITATING DELIVERIES ON EQUITABLE BASIS.

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4. RESREP VIS-A-VIS OTHER UN ACTIVITIES: WITH EXCEPTION DISASTER RELIEF (PARA 3) RESREP HAS LIMITED ACTIVITIES TO THOSE DIRECTLY CONCERNED TECHNICAL ASSISTANCE. A MORE DYNAMIC RESREP WOULD BE ABLE PLAY A GREATER ROLE IN GENERAL DEVELOPMENT PROBLEMS.

5. COUNTRY PROGRAM REVIEWS: ASST RESREP STATES PROGRAM REVIEWS CURRENTLY UNDERTAKEN AS INTERNAL MEASURE WITHOUT

PARTICIPATION OF GOR OR OTHER DONORS. HE CLAIMS THEY EFFECTIVE IN MONITORING PROGRESS IN TECHNICAL ASSISTANCE PROGRAMS. HOWEVER, EMB UNABLE JUDGE.

6. APPRAISAL PROPOSED PROJECTS: DURING PAST YEAR EMBASSY MADE APPROACHES UNDP REGARDING APPRAISAL PROPOSED PROJECTS AND WAS PROMISED BY PROGRAM OFFICER THAT PROJECTS WOULD BE SUBMITTED AS SOON NEW ADMINISTRATIVE TEAM IN PLACE. PROJECTS HAVE NOT YET BEEN SUBMITTED FOR EMBASSY REVIEW AND NEW ASSISTANT RESREP APPARENTLY NOT AWARE OBLIGATION CONSULT EMBASSY. UNDP HEADQUARTERS MAY WISH INSTRUCT RESREP THIS REGARD.

7. PROJECT IMPLEMENTATION: AMONG SUCCESSFUL ONGOING PROJECTS ARE FOLLOWING:

A) PYRETHRUM PLANT, RUHENGIRI - PROCESSES DRIED FLOWERS INTO 30 PERCENT EXTRACT RESULTING INCREASED FOREIGN EXCHANGE EARNINGS AND CONSIDERABLE SAVINGS TRANSPORT COST. UNDP HAS APPROVED IN PRINCIPLE PROJECT TO EXPAND PLANT TO PRODUCE REFINED PRODUCTS. WHILE PROJECT ITSELF SUCCESSFUL, PRODUCTION HAMPERED BY CHANGES OF TECHNICAL PERSONNEL AND ADMINISTRATIVE TRANSFER TO RWANDAN CONTROL DURING LAST YEAR.

B) HORTICULTURAL PROJECT - A SIGNIFICANT SUCCESS DUE DYNAMISM BELGIAN TECHNICIAN HAS PROVED EXPORT FLOWERS, VEGETABLES VALUABLE NEW SOURCE FOREIGN EXCHANGE.

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C) INSTITUT PEDAGOGIQUE NATIONAL, BUTARE - UNDP IS IN SECOND YEAR EXTENSION THIS PROJECT. WHILE PROJECT HAS FAILED TO ACHIEVE GOAL TOTAL RWANDAN DIRECTION IN 5 YEARS, IT STILL SUCCESSFUL IN PRODUCING MAJORITY TEACHERS, DIRECTORS, RWANDAN SECONDARY SCHOOLS. VIABILITY OF INSTITUTION AFFECTED BY UNCERTAINTY CONTINUED UNDP AND OTHER DONOR FINANCING. INSTITUT PROBABLY MOST VITAL EDUCATIONAL PROJECT IN RWANDA.

D) MINERALS RESEARCH PROJECT - PROJECT TERMINATES THIS YEAR BUT DIRECTOR EXPECTS REFUNDING SECOND PHASE. TECHNICIANS APPEAR COMPETENT BUT PROGRESS SLOW DISCOVERING ANY SIGNIFICANT MINERAL DEPOSITS. IN ITS FIRST PHASE PROJECT HAS ONLY DETAILED POSSIBLE LOCATIONS
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MINERALOGICAL DEPOSITS. PROJECT PRESENTLY BEING ASSISTED BY USAID FINANCED REVIEW OF ERTS SATELLITE DATA.

E) KIGALI NORTH - A LARGE RURAL DEVELOPMENT PROJECT IN THE NORTH-WEST SECTION OF KIGALI PREFECTURE. PROJECT APPEARS SOUND BUT STILL LARGELY ON PAPER AND WILL BE HAMPERED BY RAPID POPULATION GROWTH AND INFLUX OF NEW FAMILIES AS AGRICULTURAL VIABILITY AND SOCIAL SERVICES INFRASTRUCTURE AREA BECOME ESTABLISHED.

8. PROJECT EVALUATION: - ASST RESREP STATES THAT TRIPARTITE REVIEW SYSTEM FULLY IMPLEMENTED FOR FIRST TIME THIS YEAR AND THAT ALL UN PERSONNEL SATISFIED WITH ITS EFFECTIVENESS. GOR PARTICIPATION IS AT SECRETARY GENERAL LEVEL WITH REVIEW TAKEN SERIOUSLY AND PROJECT CHANGES MADE IF NECESSARY.

9. WOMEN IN DEVELOPMENT - UNDP PROJECTS ON NUTRITION AND AGRICULTURAL EXTENSION HAVE SIGNIFICANT IMPACT ON WOMEN. EVEN THOUGH 1975 IS "YEAR OF WOMEN" IN RWANDA UNDP STATES GOR DRAGGING FEET ON ACCEPTANCE WOMEN UNDP EXPERTS. HIGGINS

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